

# Calgary Assessment Review Board DECISION WITH REASONS

In the matter of the complaint against the property assessment as provided by the *Municipal Government Act*, Chapter M-26, Section 460, Revised Statutes of Alberta 2000 (the Act).

#### between:

N. & T. Properties Ltd.(as represented by Assessment Advisory Group Inc.), COMPLAINANT

and

The City Of Calgary, RESPONDENT

#### before:

K. D. Kelly, PRESIDING OFFICER R. Roy, BOARD MEMBER P. McKenna, BOARD MEMBER

This is a complaint to the Calgary Assessment Review Board in respect of a property assessment prepared by the Assessor of The City of Calgary and entered in the 2013 Assessment Roll as follows:

**ROLL NUMBER:** 

201671013

**LOCATION ADDRESS:** 

360 Shawville BV SE

**FILE NUMBER:** 

70423

ASSESSMENT:

\$1,630,000

This complaint was heard on 23<sup>rd</sup> day of July, 2013 at the office of the Assessment Review Board located at Floor Number 4, 1212 – 31 Avenue NE, Calgary, Alberta, Boardroom 9.

Appeared on behalf of the Complainant:

D. Bowman – Assessment Advisory Group Ltd.

Appeared on behalf of the Respondent:

- M. Ryan Assessor City of Calgary
- D. Gioia Assessor City of Calgary

# Regarding Brevity

[1] The Composite Assessment Review Board (CARB) reviewed all the evidence submitted by both parties. The nature of the submissions dictated that in some instances certain evidence was found to be more relevant than others. The CARB will restrict its comments to the items it found to be most relevant.

# Board's Decision in Respect of Procedural or Jurisdictional Matters:

- [2] At the commencement of the hearing, and prior to a review of his Brief C-1, the Complainant provided an explanatory sheet clarifying the calculations which lead to his request for a reduced assessment. The Respondent did not object to this sheet being distributed.
- [3] Mid way through the hearing however, and in his presentation of C-1, the Complainant commenced a discussion on increasing the assessed capitalization rate of 6.25% to 7%. He referenced the sheet he had distributed at the beginning of the hearing which contained this new information. He was cautioned by the Board, that in his "Summary of Testimonial Evidence" in his Brief C-1, he had not raised the issue of cap rate, nor did there appear to be any written evidence to this point in C-1 as presented. The Board advised therefore that it would not entertain argument regarding the assessed cap rate as an issue in this hearing. The Complainant acceded to this request.

### **Property Description:**

[4] The subject is a 2012 vintage 8,068 square foot (SF) auto repair (KAL Tire) complex on 32,831 SF (0.75 acres) parcel in the Shawnessy Power Shopping Centre in SE Calgary. It is situated immediately west of McLeod Trail SE and just north of Shawnessy Home Depot. The subject is composed of 7,514 SF of auto mechanical repair space, assessed at \$14 per SF, and 554 SF of mezzanine space assessed at \$2 per SF. The quality rating of the subject is "B" and it was assessed using the Income Approach to Value methodology at \$1,630,000.

#### Issue:

[5] What is the correct dollar value per square foot applicable to the subject when calculating its assessed value using the Income Approach to Value methodology?

# Complainant's Requested Value:

[6] The Complainant requests that the assessment be reduced to \$1,250,000 based on a rent rate of \$12 per SF instead of \$14 per SF for the 7,514 SF of auto repair space in the building.

### **Board's Decision:**

[7] The Board confirmed the assessment at \$1,630,000.

# **Legislative Authority, Requirements, and Considerations:**

- [8] Under the *Municipal Government Act* (MGA), the Board cannot alter an assessment which is fair and equitable.
- [9] MGA 467 (3) states:

"An assessment review board must not alter any assessment that is fair and equitable, taking into consideration the valuation and other standards set out in the regulations, the procedures set out in the regulations; and the assessments of similar property or businesses in the same municipality."

[10] The Board examines the assessment in light of the information used by the assessor and the additional information provided by the Complainant. The Complainant has the obligation to bring sufficient evidence to convince the Board that the assessment is not fair and equitable. The Board reviews the evidence on a balance of probabilities. If the original assessment fits within the range of reasonable assessments and the assessor has followed a fair process and applied the statutory standards and procedures, the Board will not alter the assessment. Within each case the Board may examine different legislative and related factors, depending on what the Complainant raises as concerns.

#### **Positions of the Parties**

# (a) Complainant's Position:

- [11] The Complainant provided his Brief C-1 and argued that the rent rate of \$14 per SF applied as a "typical" value to the 7,514 SF of repair shop, is excessive and should be \$12 per SF. He argued that in his opinion, and based on his own research, the value should be \$12 per SF. He concluded there were "economies of scale" applicable to comparable buildings exceeding 5,000 SF in size, and the subject at a total of 8,068 SF mezzanine and tire shop, was certainly in excess of 5,000 SF. He advised that he had selected a "break point" of 5,000 SF based on his own research, and not on any methodology used by the Respondent.
- [12] The Complainant provided a copy of the City's "Assessment Request For Information" (ARFI) as completed by the building owners. The ARFI displayed the subject's current "new" five year lease at \$26.76 per SF. The Complainant argued that this is a gross lease and when the typical "Op Costs" of \$8 per SF as assessed by the City were deducted, the Net Lease value was in the range of \$18 per SF.
- [13] The Complainant also clarified that the owner had provided an inducement to the tenant to sign the current new lease amounting to a 50% reduction in rent for the first year of the new lease; a 25% reduction in the second year, and then full payment in the third year. He argued that when one considers the 50% reduction, the lease value is \$13 per SF, which is less than the \$14 per SF assessed.
- [14] The Complainant argued that the 2013 assessment is incorrect because it is greater than the 2012 market value of the subject since the rental rates used by the City to calculate the assessment, exceed "typical" rents for this type of property. He argued that the City's 2012 assessment reports indicate to him that properties over 5,000 SF have a median assessed rate of \$12 per SF. He also argued that another KAL Tire location at 7373 11 ST SE is assessed at \$12 per SF because it is over 5,000 SF at a total of 8,891 SF.
- [15] The Complainant provided a copy of a City list of forty-one "Auto Mechanical Repair" lease comparables compiled by the City from the its 2012 database (last year) which demonstrated median "typical" rent values of \$14.30 per SF. From this list of forty-one sites, the Complainant extracted fifteen properties having over 5,000 SF of auto repair space, and concluded from analysis of their lease rates that the median rate was \$12.25 per SF.
- [16] The Complainant concluded that last year's 2012 median lease rate of \$12.25 should be rounded down to \$12.00 per SF and applied to the calculation of the current 2013 assessment. The Complainant also challenged two of the comparables on the Respondent's current 2013 list of forty-one properties as being *Post Facto* leases. He argued that they tended to skew the resulting typical values.

[17] The Complainant requested that the assessment be reduced to \$1,250,000 on the basis of \$12 per SF for the auto repair portion of the building.

# (b) Respondent's Position:

- [18] The Respondent presented his Brief R-1 and argued that the City did not calculate the assessment using a "break point" in building size at 5,000 SF as proposed by the Complainant. He clarified that the subject's current lease rate of \$26.76 discounted by 50%, reflects a particular business arrangement between the current owner of the subject and its tenant KAL Tire. He advised that for assessment purposes, the City does not consider this discounted lease to be a valid lease for assessment purposes and would not have used it in its calculations of "typical" lease value for either the subject or comparable space throughout the city.
- [19] The Respondent argued that his analysis of the subject's lease in the 2012 ARFI is that the \$26.76 per SF rent is a "Net" lease and not a "Gross" lease, and therefore its value more than supports the \$14 per SF assessed, even if one accepts a 50% reduction as posed by the Complainant. He argued that the ARFI does not reveal any site-specific "Op costs" and, other than to arbitrarily use the typical \$8 per SF used by the City to assess the subject, the Complainant has not provided any independent documentary evidence specific to the subject on this issue.
- [20] The Respondent clarified that the Capitalization Rate (cap rate) used to assess the subject, while not an issue, is 6.25% for the subject because it is in a Power Centre, whereas the cap rate for other KAL Tire locations is 7% because they are not in Power Centres.
- [21] The Respondent argued that the Complainant is incorrect in suggesting a comparable KAL Tire outlet at 7373 11 ST SE is assessed at \$12 per SF because it is over 5,000 SF. He provided a copy of the 2013 "Non-Residential Properties Income Approach Valuation" calculations for that site on page 25 of R-1 and noted that the rate was \$14 per SF. He also provided the same details of the 2013 assessment calculations for two other KAL Tire sites at 3708 Edmonton TR NE; and 10999 40 ST SE, noting that both were assessed using \$14 per SF.
- [22] The Respondent provided a matrix of the City's current "2013 Auto Repair Rental Rate Analysis" details. It identified thirty-six locations and contained lease values ranging from \$6.57 per SF to \$26.00 per SF and leasable areas ranging in size from 750 SF to 17,450 SF. He noted that the median lease rate is \$14.40 per SF and the average rate is \$15.31 per SF. He argued that this data supports the assessment.
- [23] The Respondent argued that every year is a new assessment year and the City is required to use the most current data available, and unlike the Complainant, it has done so. The rates applied to the subject, and all other similar properties in the city, reflect current market

data as gleaned from ARFI documents obtained from property owners. He reiterated that the City does not assess auto repair shops by size, and therefore the subject's assessment is correct, fair, and equitable when compared to all other similar properties in the city. He requested that the Board confirm the assessment at \$1,630,000.

# **Board's Reasons for Decision:**

- [24] The Board finds that unlike the Complainant's methodology, the Respondent did not assess the subject, or any comparable auto repair properties in the city, by size, but instead assessed the properties based on current typical lease values gleaned from the marketplace using the City's property owner completed ARFI documents.
- [25] The Board concurs with the Respondent that because the subject's current lease arrangement contains a 50% reduction factor as an inducement, the lease is not considered to be a valid lease for assessment purposes under the Legislated Mass Appraisal process.
- [26] The Board also finds that the Complainant provided no documented support for his argument that the subject's \$26.76 per SF new lease is a "Gross" lease.
- [27] The Board finds that while the Complainant provided outdated prior-year 2012 data showing \$12 per SF, the Respondent provided the most current typical 2013 lease data showing \$14 per SF. The latter supports the \$14 per SF used to assess the subject.
- [28] The Board finds that even when the two *Post Facto* leases are removed from the Respondent's current list of 36 leases, the remaining range of lease values, and the median value taken therefrom, continues to support the assessment.
- [29] The Board finds that the Complainant provided insufficient information to demonstrate that the assessment is either incorrect, inequitable, or unfair.

DATED AT THE CITY OF CALGARY THIS 20th DAY OF August 2013.

**Presiding Officer** 

# **APPENDIX "A"**

# DOCUMENTS PRESENTED AT THE HEARING AND CONSIDERED BY THE BOARD:

NO.	ITEM	
1. C-1 2. R-1	Complainant Disclosure Respondent Disclosure	

An appeal may be made to the Court of Queen's Bench on a question of law or jurisdiction with respect to a decision of an assessment review board.

Any of the following may appeal the decision of an assessment review board:

- (a) the complainant;
- (b) an assessed person, other than the complainant, who is affected by the decision;
- (C) the municipality, if the decision being appealed relates to property that is within the boundaries of that municipality;
- (d) the assessor for a municipality referred to in clause (c).

An application for leave to appeal must be filed with the Court of Queen's Bench within 30 days after the persons notified of the hearing receive the decision, and notice of the application for leave to appeal must be given to

- (a) the assessment review board, and
- (b) any other persons as the judge directs.

#### For Administrative Use Only

Appeal Type	Property Type	Property Sub-type	Issue	Sub-Issue
CARB	commercial	Auto repair	market value	"typical" lease